

Message Text

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ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 /026 W
----- 114884

O 260327Z APR 76

FM AMEMBASSY MEXICO

TO SECSTATE WASHDC IMMEDIATE 4426

C O N F I D E N T I A L SECTION 1 OF 2 MEXICO 5251

STADIS//////////

EXDIS

EO 11652: GDS

TAGS: OVIP (KISSINGER, HENRY A.)

SUBJECT: POSSIBLE COUNTRY STOPS BY SECRETARY IN CONNECTION
WITH OASGA TRIP

REF STATE 099291

1. WE LOOK UPON SPEECH/TOAST SECGETARY WOULD DELIVER HERE
AS OPPORTUNITY PROMOTE TWO BASIC THEMES AND ATTEMPT INFLUENCE
PUBLIC OPINION IN TWO AREAS WHERE WE ARE CONSISTENTLY
CRITICIZED AND MISREPRESENTED BY THE MEDIA. BASIC THEMES
WE WOULD STRESS ARE US-MEXICAN INTERDEPENDENCE AND SUC-
CESSFUL EXPERIENCE IN DEVELOPING SYSTEM FOR FINDING SOLITIONS
TO COMMON PROBLEMS. DISTORTIONS AND MISREPRESENTATIONS WE
WOULD LIKE TO COUNTERACT ARE PERSISTENT ALLEGATIONS THAT US
TRADE POLICY, INCLUDING GSP, IS RESTRICTIVE, PROTECTION-
IST AND AN IMPEDIMENT TO MEXICAN EXPORTS AND ECONOMIC
DEVELOPMENT AND RECURRING INNUENDOES THAT USG ATTEMPTING
"DESTABILIZE" GOM.

2. SUGGESTED OPENING AND CLOSING PARAGRAPHS FOLLOW:

A. OVENING PARAGRAPH:

(FIRST SENTENCES SHOULD BE DRAFTED IN DEPT TO REFLECT SECRETARY'S
PERSONAL PLEASURE AT BEING IN MEXICO, WITH REFERENCES TO
PREVIOUS VISITS/CONTACTS.) BUT PERSONAL PLEASURE ASIDE,
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IT IS A SOURCE OF SPECIAL PRIDE AND SATISFACTION TO ME TO BE

IN MEXICO AGAIN. FOR THE FACTS OF GEOGRAPHY AND HISTORY HAVE UNITED OUR TWO NATIONS IN SUCH MANNER THAT LITTLE OF SIGNIFICANCE CAN OCCUR IN EITHER ONE WITHOUT EFFECTS IN THE OTHER. THUS MEXICO AND THE UNITED STATES TYPIFY THAT INTERDEPENDENCE BETWEEN NATIONS WHICH INCREASINGLY CHARACTERIZES OUR ERA. AS A RESULT, OUR SUCCESS IN DEVELOPING A SYSTEM FOR DEALING EFFECTIVELY AND CREATIVELY WITH INTERDEPENDENCE IS OF BROADER IMPORT THAT JUST ITS EFFECTS -- HOWEVER SALUTARY -- IN OUR BILATERAL RELATIONS. THAT SUCCESS IS RELEVANT TO AN INCREASINGLY INTERDEPENDENT WORLD. IN A PERIOD WHEN MANKIND FACES INTERNATIONAL PROBLEMS WHICH ARE NOT ONLY COMPLEX BUT FREQUENTLY FRAUGHT WITH DANGER, AND YET WHEN THE INTERDEPENDENCE OF THE WORLD COMMUNITY IS INCREASINGLY APPARENT TO ALL, IT IS PERHAPS NOT ONLY UNREALISTIC BUT UNWISE TO EXPECT ANY EASY SOLUTIONS. WHAT WE CAN AND MUST ATTEMPT TO BRING ABOUT IS AN ATMOSPHERE IN BILATERAL RELATIONS, AS WELL AS ON THE REGIONAL AND GLOBAL LEVELS, IN WHICH PROBLEMS ARE ADDRESSED POSITIVELY AND CONSTRUCTIVELY, IN WHICH DIVERGENT VIEWS ARE EXPRESSED OPENLY AND FREELY WITHOUT WOUNDING AND STERILE RHETORIC, AND IN WHICH THE OBJECTIVE IS A PRAGMATIC EFFORT TO SOLVE PROBLEMS RATHER THAN TO AGGRAVATE THEM. THE UNITED STATES AND MEXICO HAVE AS MUCH EXPERIENCE IN ACHIEVING THIS SORT OF ATMOSPHERE AS ANY TWO COUNTRIES IN THE WORLD. OUR DIFFERENCES OVER THE YEARS OF OUR RESPECTIVE INDEPENDENCE AS NATIONS, HAVE AT TIMES BEEN ENORMOUS. YET IN RECENT YEARS -- INDEED DECADES -- OUR TWO COUNTRIES HAVE ACHIEVED A LEVEL OF ALMOST UNPARALLELED SUCCESS IN OUR METHODS FOR RESOLVING DIFFERENCES AND ONLY IN A SLIGHTLY LESSER DEGREE, IN ACTUALLY FINDING SATISFACTORY SOLUTIONS. I NEED ONLY CITE ONE OR TWO INSTANCES -- THE SOLUTION OF THE CHAMIZAL AND OTHER TERRITORIAL PROBLEMS ALONG OUR 1800-MILE BORDER, THE SOLUTION OF THE PROBLEM OF THE SALINITY OF THE COLORADO RIVER. HOWEVER, IT IS NOT THE SOLUTION OF SUCH PROBLEMS SO MUCH AS THE MANNER IN WHICH OUR GOVERNMENTS ADDRESSED THEM -- CORDIALLY, CONSTRUCTIVELY, AND PERSISTENTLY -- WHICH SEEMS TO ME SO IMPORTANT AND PERHAPS EXEMPLARY IN BILATERAL RELATIONS. THE ATMOSPHERE COMBINING A POSITIVE APPROACH, CANDOR, AND THE DETERMINATION TO THRESH OUT DIFFERENCES OVER THE CONFERENCE TABLE, HAPPILY CHARACTERIZES OUR BILATERAL RELATIONS AND IMMENSELY FACILITATES

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OUR JOINT EFFORTS TO GRAPPLE WITH THE PROBLEMS OF TODAY AND TOMORROW.

B. CLOSING PARAGRAPH:

AT ONE IN OUR DETERMINATION TO CONTRIBUTE ALL THAT OUR TWO COUNTRIES CAN -- OUT OF THE DEPTH OF OUR RESPECTIVE HISTORICAL EXPERIENCE AS INDEPENDENT NATIONS -- TOWARD THE ESTABLISHMENT OF A WORLD ORDER IN WHICH THERE IS PEACE, MUTUAL RESPECT,

AND THE PEACEFUL RESOLUTION OF DIFFERENCES, I AM CONFIDENT THAT MEXICO AND THE UNITED STATES CAN PROVIDE AN EXAMPLE TO THE WORLD OF THE WAY NEIGHBORS OUGHT TO CONDUCT THEMSELVES. I ASK YOU TO JOIN ME IN A TOAST TO THE MEXICAN GOVERNMENT AND PEOPLE, TO THEIR CONTINUING PROSPERITY, AND TO THE FUTURE OF OUR RELATIONS AS GOOD NEIGHBORS.

3. POINTS ON POLICY AND/OR SPECIFIC BILATERAL ISSUES WHICH MIGHT BE MENTIONED:

A. A FAVORABLE COMMENT ON THE LARGE AND EFFECTIVE MEXICAN ANTI-NARCOTICS EFFORT WITH WHICH WE ARE PLEASED TO COOPERATE. (THIS WILL BE EXPECTED AND WE STRONGLY RECOMMEND ITS INCLUSION.)

B. A REFERENCE TO THE CONTINUING CONSULTATIONS BETWEEN OUR RESPECTIVE NATIONAL COMMISSIONS ON THE PROBLEM OF NON-DOCUMENTED (MEXICAN) MIGRANT WORKERS.

C. A REFERENCE TO THE RESPECT FOR THE RULE OF LAW IN BOTH SOCIETIES. (WE HAVE IN MIND THE PROBLEM OF U.S CITIZENS IMPRISONED IN MEXICO; (COMPLIANCE WITH THEIR OWN LAWS BY MEXICAN ENFORCEMENT/PENAL OFFICIALS WOULD GO A LONG WAY TOWARD ELIMINATING ABUSES OF CIVIL AND HUMAN RIGHTS OF AMCIT DETAINEES.)

D. SOME EMPHASIS ON THE SUBSTANTIUL DEGREE OF DAY-TO-DAY COOPERATION ALONG THE LONG, VIRTUALLY UNGUARDED BORDER (IN ITSELF, A RARE PHENOMENON). THIS COULD TOUCH UPON SUCH MATTERS AS THE WORK OF THE LONG-ESTABLISHED IBWC (E.G. FLOOD CONTROL), COORDINATION OF AIR TRAFFIC CONTROL ALONG THE BORDER, AND ON SEARCH AND RESCUE WORK. (WE HOPE TO PERSUADE THE GOM TO BROADEN PRESENT SAR REGULATIONS TO FACILITATE U.S. EFFORTS; THIS REFERENCE COULD LAY THE GROUNDWORK.)
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E. A REFERENCE TO ADVANTAGES TO MEXICO AS THE GREATEST BENEFICIARY FROM GSP AND MENTION OF OUTWARD LOOKING ADMINISTRATION OF TRA, IN PARTICULAR ESCAPE CLAUSE DECISIONS ON ASPARAGUS AND SHOES.

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ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 /026 W

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FM AMEMBASSY MEXICO

TO SECSTATE WASHDC IMMEDIATE 4427

C O N F I D E N T I A L SECTION 2 OF 2 MEXICO 5251

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F. SOME REFERENCE TO THE MILLIONS OF MEXICANS AND AMERICANS

WHO VISIT EACH OTHER'S COUNTRY AS TOURISTS EACH YEAR, AND PERHAPS AN INVITATION TO MEXICANS TO VISIT THE U.S. DURING THE BICENTENNIAL. SUCH REFERENCE COULD EMPHASIZE THE EXTENT AND DEGREE OF COMMONALITY IN OUR COLONIAL/REVOLUTIONARY EXPERIENCE AND THE WAY IN WHICH, IN OUR DIFFERENT FASHIONS, EACH COUNTRY HAS FULFILLED REVOLUTIONARY ASPIRATIONS IN STRIVING FOR SOCIAL JUSTICE IN OUR COUNTRIES. ("SOCIAL JUSTICE" IS A FAVORITE THEME OF THE MEXICAN REVOLUTION AND OF ECHEVERRIA.)

G. IF ANY REFERENCE IS MADE TO THE PROBLEMS OF POPULATION GROWTH, IT SHOULD BE CAREFULLY PHRASED IN GLOBAL TERMS TO AVOID GIVING OFFENSE ON THIS TICKLISH SUBJECT.

H. SOME TRIBUTE TO ECHEVERRIA'S (AND MEXICO'S) STANDING IN WORLD AFFAIRS AND TO HIS EXTREMELY ACTIVE PARTICIPATION IN THE INTERNATIONAL FIELD. THIS WOULD BE A GOOD PLACE TO REFER TO THE CHARTER OF ECONOMIC RIGHTS AND DUTIES OF STATES (CERDS); FEW MEXICAN SPEECHES NEGLECT TO MENTION CERDS AND OMISSION OF ANY REFERENCE WOULD BE NOTICED AND PROBABLY RESENTED. THE REFERENCE COULD SUCCINCTLY STATE U.S. POSITION, POINTING OUT THAT ON SOME SPECIFICS WE HAVE NOT REACHED A MEETING OF MINDS, BUT THAT WE AGREE WITH MUCH OF CERDS' CONTENT AND RECOGNIZE THE SUBSTANTIAL CONTRIBUTION OF ECHEVERRIA AS PRINCIPAL AUTHOR OF CERDS. IN THIS CONFIDENTIAL

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CONNECTION SECRETARY MIGHT WISH TO MENTION STATUS OF HIS PROPOSALS TO UNGA SEVENTH SPECIAL SESSION.

I. A STATEMENT RELATING TO MEXICO'S RECOGNIZED STABILITY --

CHARACTERIZED BY INDEPENDENCE AND CAPACITY TO SOLVE MEXICAN PROBLEMS IN MEXICAN WAYS AND TO MAKE UNIQUE CONTRIBUTION TO INTERNATIONAL COMMUNITY -- AND TO THE FACT THAT THE U.S. AS A NEIGHBOR, IS GRATEFUL FOR AND PROFITS FROM THAT STABILITY. (OUR THOUGHT HERE IS THAT IT WOULD BE USEFUL TO HAVE A POSITIVE STATEMENT OF THIS SORT TO COUNTER RECURRING INSINUATIONS THAT THE U.S. IS TRYING TO "DESTABILIZE" MEXICO.

J. MENTION OF CULTURAL TIES, E.G., MEXICAN CULTURAL CONTRIBUTIONS TO U.S.; JUST AS MEXICO IS THE MOST POPULOUS SPANISH-SPEAKING NATION, THE U.S. ALSO HAS ONE OF THE LARGEST SPANISH-SPEAKING POPULATIONS IN THE WORLD.

K. A REFERENCE TO TLATELOLCO -- BEARING IN MIND THAT GOM ASSERTS THAT SPIRIT OF TLATELOLCO IS DEAD.

L. MENTION OF THE SPECIAL SYSTEM OF ANNUAL, BILATERAL INTERPARLIAMENTARY MEETINGS.

M. A REFERENCE TO CAPACITY OF OUR COOPERATIVE RELATIONSHIP TO ADAPT TO CHANGE AND RESOLVE NEW PROBLEMS AS EXEMPLIFIED BY INTENSIVE COOPERATION IN NEW AREA OF NARCOTICS CONTROL AND BEGINNING OF INFORMAL CONSULTATION ON ENVIRONMENTAL PROBLEMS ALONG THE BORDER.

4. NEW BILATERAL INITIATIVES WHICH MIGHT BE TREATED:

A) IF NEGOTIATIONS CAN BE ADVANCED SUFFICIENTLY TO MAKE IT POSSIBLE, A REFERENCE TO THE SOON-TO-BE COMPLETED US-MEXICO CUSTOMS TO CUSTOMS AGREEMENT WOULD BE DESIRABLE.

B) PRESIDENT ECHEVERRIA PROPOSED AND WE HAVE ACCEPTED IN PRINCIPLE THE CREATION OF PARALLEL NATIONAL NARCOTICS COMMISSIONS. IF, BY THE TIME SECRETARY'S TRIP, USG HAS MOVED TO CREATE THE US COMMISSION, A REFERENCE TO THIS INITIATIVE WOULD BE USEFUL.

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C) BY THE TIME OF SECRETARY'S TRIP BILATERAL TALKS SHOULD HAVE CLARIFIED SOMEWHAT, OUR UNDERSTANDING OF HOW WE ARE TO AVOID PROBLEMS INHERENT IN ACTIVATION OF RESPECTIVE 200-MILE MARITIME ECONOMIC ZONES. REFERENCE TO THIS WOULD BE DESIRABLE EITHER IN TERMS OF ACHIEVEMENTS ALREADY MADE OR PROGRESS ANTICIPATED. (N.B. PROPOSED DATE OF SECRETARY'S ARRIVAL IS THE DATE ON WHICH MEXICO'S 200-MILE ZONE BECOMES EFFECTIVE.)

5. QUOTATIONS WHICH MIGHT BE USED:

A. BENITO JUAREZ: "EL RESPETO AL DERECHO AJENO ES LA PAS"
(RESPECT FOR THE RIGHTS OF OTHERS IS PEACE).

B. GEORGE WASHINGTON (IN LETTER TO LAFAYETTE, DECEMBER 25,
1798, "MY POLITICS ARE PLAIN AND SIMPLE. I THINK EVERY NATION
HAS A RIGHT TO ESTABLISH THAT FORM OF GOVERNMENT UNDER
WHICH IT CONCEIVES IT SHALL LIVE MOST HAPPY...
AND THAT NO GOVERNMENT OUGHT TO INTERFERE WITH THE INTERNAL
CONCERNS OF ANOTHER..."

C. PRESIDENT ECHEVERRIA (IN RESPONSE TO REPORTER'S
QUESTION DURING PRESS CONFERENCE UPON VISIT OF SWEDEN'S
PALME IN NOVEMBER 1975): "RELATIONS BETWEEN MEXICO AND
THE UNITED STATES ARE AT PRESENT BETTER THAN THEY HAVE
BEEN IN THE LAST TWO CENTURIES.
THOMPSON

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Message Attributes

Automatic Decaptioning: Z
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: n/a
Control Number: n/a
Copy: SINGLE
Draft Date: 26 APR 1976
Decaption Date: 28 MAY 2004
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: buchant0
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1976MEXICO05251
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D760157-0556
From: MEXICO
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1976/newtext/t19760423/aaaaastc.tel
Line Count: 294
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION SS
Original Classification: CONFIDENTIAL
Original Handling Restrictions: STADIS, EXDIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 6
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: STADIS, EXDIS
Reference: 76 STATE 99291
Review Action: RELEASED, APPROVED
Review Authority: buchant0
Review Comment: n/a
Review Content Flags:
Review Date: 20 JUL 2004
Review Event:
Review Exemptions: n/a
Review History: RELEASED <20 JUL 2004 by coburnhl>; APPROVED <29 OCT 2004 by buchant0>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
04 MAY 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: POSSIBLE COUNTRY STOPS BY SECRETARY IN CONNECTION WITH OASGA TRIP
TAGS: OVIP, (KISSINGER, HENRY A)
To: STATE
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006